

STATE OF VERMONT SUPERIOR COURT WASHINGTON UNIT

2018 FEB -8 P 3: 58

In Re: ANDREA SANDOR

) CIVIL DIVISION
) Docket No. 89-2-18 has

ASSURANCE OF DISCONTINUANCE

The State of Vermont, by and through Vermont Attorney General Thomas J. Donovan, Jr., and Andrea Sandor ("Respondent"), hereby enter into this Assurance of Discontinuance ("AOD") pursuant to 9 V.S.A. § 2459.

Regulatory Framework

- Lead-based paint in housing, the focus of the Vermont lead law, is a leading cause of childhood lead poisoning, which can result in adverse health effects, including decreases in IQ.
- 2. All paint in pre-1978 housing is presumed to be lead-based unless a certified inspector has determined that it is not lead-based. 18 V.S.A. § 1759(a).
- 3. All paint in rental target housing is "presumed to be lead-based unless a lead inspector or lead risk assessor has determined that it is not lead-based." 18 V.S.A. § 1760(a).
- 4. The lead law requires that essential maintenance practices ("EMPs") specified in 18 V.S.A. § 1759 be performed at all pre-1978 rental housing.
- 5. EMPs include, but are not limited to, installing window well inserts, visually inspecting properties at least annually for deteriorated paint, restoring surfaces to be free of deteriorated paint within 30 days after such paint has been visually identified

- or reported to the owner, and posting lead-based paint hazard information in a prominent place. 18 V.S.A. § 1759(a) (2), (4) and (7).
- 6. The EMP requirements also mandate that an owner of rental target housing file affidavits or compliance statements attesting to EMP performance with the Vermont Department of Health and with the owner's insurance carrier. 18 V.S.A. § 1759(b).
- 7. A violation of the lead law requirements may result in a maximum civil penalty of \$10,000.00. 18 V.S.A. § 130(b)(6). Each day that a violation continues is a separate violation. 18 V.S.A. § 130(b)(6).
- 8. The Vermont Consumer Protection Act, 9 V.S.A Chapter 63, prohibits unfair and deceptive acts and practices, which includes the offering for rent, or the renting of, target housing that is noncompliant with the lead law.
- 9. Violations of the Consumer Protection Act are subject to a civil penalty of up to \$10,000.00 per violation. 9 V.S.A. § 2458(b)(1). Each day that a violation continues is a separate violation.

Respondent's Rental Housing and Lead Compliance Practices

- 10. Respondent is the owner of at least three rental properties, located at 27-31 Church Street, Brandon; 33 South Street, Bellows Falls; and 215 Summer Street, Springfield, all located in Vermont (collectively, "the Properties").
- 11. The Properties were all constructed prior to 1978, and therefore, are pre-1978 "rental target housing" within the meaning of the Vermont lead law, 18 V.S.A. § 1751(23), and are all subject to the requirements of 18 V.S.A. Chapter 38.
- 12. Respondent has in the past and continues presently to rent and offer for rent units in the Properties.

- 13. On March 17, 2017, Respondent filed with the Vermont Department of Health an "EMP Rental Property Compliance Statement" for 27-31 Church Street.
- 14. The EMP Statement represented that Respondent performed EMPs at 27-31 Church Street on March 5, 2017.
- 15. The EMP Statement specifically certifies that Respondent:
 - a. visually inspected exterior surfaces and outbuildings;
 - b. stabilized exterior paint; and
 - c. did not identify deteriorated paint exceeding 1 square foot on exterior surfaces of the buildings.
- 16. The EMP Statement was signed by Andrea Sandor and certified that "all information provided on this form is true and accurate" and acknowledged that "providing false, incomplete or inaccurate information on this form is unlawful and is punishable by civil and criminal penalties pursuant to Vermont law."
- 17. On May 4, 2017, Vermont Department of Health staff inspected the exterior of 27-31 Church Street and documented (via photographs) deteriorated paint exceeding more than 1 square foot on the property's exterior surface.
- 18. Further, on January 12, 2017 the Vermont Department of Health sent a "Notice of Non-Compliance" indicating that Respondent had not filed an "EMP Rental Property Compliance Statement" for 33 South Street and 215 Summer Street. The Department allowed for 30 days for Respondent to file the necessary statements.
- 19. Respondent did not respond to the 30-day Notice, and did not file the EMP compliance statements within 30 days.

- 20. As of December 2017, Respondent has not filed current EMP compliance statements for those two rental properties.
- 21. Respondent plans to show that the Property is lead-free and plans to apply for an exemption from the EMP requirements.
- 22. Respondent admits the truth of the facts described in \P 10-21.

The State's Allegations

- 23. The Vermont Attorney General's Office alleges the following violations of the Consumer Protection Act and Lead Law:
 - a. Submitting a false EMP compliance statement and inaccurately representing that the property was in compliance with the lead law; and
 - b. Failing to file EMP compliance statements for rental properties.
- 24. The State of Vermont alleges that the above behavior constitutes unfair and deceptive acts and practices under 9 V.S.A. § 2453.

Assurances and Relief

In lieu of instituting an action or proceeding against Respondent, the Attorney General and Respondent are willing to accept this AOD pursuant to 9 V.S.A. § 2459. Accordingly, the parties agree as follows:

25. Respondent shall fully and timely comply with the requirements of the Vermont lead law, 18 V.S.A., Chapter 38, as long as they maintain any ownership or property management interest in the Properties and in any other pre-1978 rental housing in which they currently have, or later acquire, an ownership or property management interest.

- 26. By December 31, 2017, Respondent shall provide to the Attorney General's Office a detailed plan for completing all EMP inspections and work of the Properties (as specified in 18 V.S.A. § 1759), including the names of EMP-certified contractors that she has contacted or will contact and estimated timeframes to complete the EMP work. By May 31, 2018, all exterior EMP work of the Properties shall be completed in a lead-safe manner in accordance with 18 V.S.A. § 1760. Until the exterior work is complete, Respondent shall restrict access to exterior surfaces and components of the Property with lead hazards and areas directly below the deteriorated surfaces, pursuant to 18 V.S.A. § 1759(a)(3). If Respondent requires additional time to complete the work, Respondent will contact the Department of Health to request an extension of time agreement before the expiration of the above deadlines and provide a detailed justification for any extension. Any extension will be granted only for the exterior of the Properties; all interior work must be completed by December 31, 2017.
- 27. Within one week of completion of the EMP work at the Properties described in the paragraph above, Respondent will file with the Vermont Department of Health, Respondent's insurance carrier and with the Office of the Attorney General, a completed EMP compliance statement for all Properties, and will give a copy of the compliance statement to an adult in each rented unit of all Properties. The copy for the Office of the Attorney General shall be sent to: Justin Kolber, Assistant Attorney General, Office of the Attorney General, 109 State Street, Montpelier, Vermont 05609.

- 28. In the event Respondent wishes to rent a unit which becomes vacant in any of Respondent's pre-1978 rental housing before such housing is made EMP compliant, Respondent shall provide advance written notice of the intent to rent to the Office of the Attorney General at the address listed above. Respondent's advance written notice shall also: (1) verify that the interior of the specific unit to be rented is EMP compliant; (2) provide an update as to any remaining EMP work to be performed at the property, including the date by which the entire property will be EMP compliant. Otherwise, Respondent shall not rent, or offer for rent, any unit which becomes vacant in any of property owned or managed by Respondent that is not EMP compliant until such time as the EMP work is complete and the EMP compliance statement is distributed as described above.
- 29. Respondent shall pay the sum of \$5,000 in civil penalties and costs for the filing of a false EMP compliance statement and failure to file EMP statements, but reduced to \$500 based on Respondent's demonstrated inability to pay the full penalty. Payment of the \$500 shall be made to the "State of Vermont" and sent to the following address: Justin E. Kolber, Assistant Attorney General, Office of the Attorney General, 109 State Street, Montpelier, Vermont 05609. Respondent may pay the \$500 in monthly installments, so long ag as the full \$500 is paid by May 31, 2018.

Other Terms

30. This AOD is binding on Respondent, however, sale of any pre-1978 rental property may not occur unless Respondent has complied with all obligations under this AOD, or this AOD is amended in writing to transfer to the buyer or other transferee all remaining obligations.

- 31. Transfer of ownership of any of Respondent's pre-1978 rental properties shall be consistent with Vermont law, including the provisions of 18 V.S.A. § 1767 specifically relating to the transfer of ownership of pre-1978 rental housing.
- 32. This AOD shall not affect marketability of title.
- 33. Nothing in this AOD in any way affects Respondent's other obligations under state, local, or federal law.
- 34. In addition to any other penalties or relief which might be appropriate under Vermont law, any future failure by Respondent to comply with the terms of this AOD shall be subject to a liquidated civil penalty paid to the State of Vermont in the amount of at least \$5,000 and not more than \$10,000.

SIGNATURES APPEAR ON NEXT PAGE

DATED at Montpelier, Vermont this 4th day of January, 2018.

STATE OF VERMONT

THOMAS J. DONOVAN, JR. ATTORNEY GENERAL

By:

Justin E. Kolber

Assistant Attorney General Office of the Attorney General

109 State Street

Montpelier, VT 05609

(802) 828-5620

justin.kolber@vermont.gov

DATED at 10w Conaan, _____ this 3 | day of January, 2018.

ANDREA SANDOR

By

Andrea Sandor