Via Overnight Mail & Email

William S. Schoonover Associate Administrator for Hazardous Materials Safety Pipeline and Hazardous Materials Safety Administration U.S. Department of Transportation, East Building PHH-30 1200 New Jersey Avenue, SE Washington, DC 20590 Specialpermits@dot.gov

March 31, 2022

Re: Opposition to Renewal of Special Permit DOT-SP-20534 to Energy Transport Solutions, LLC Authorizing Transportation of LNG by Rail Car in Unit Trains to Gibbstown, New Jersey

Dear Associate Administrator Schoonover:

The Attorneys General of New York, Maryland, Delaware, Illinois, Massachusetts, Michigan, Minnesota, Oregon, Rhode Island, Vermont and Washington ("States") write in support of the March 11, 2022 letter addressed to you from the New Jersey Attorney General's Office urging the Pipeline and Hazardous Materials Safety Administration ("PHMSA" or the "agency") to deny renewal of Special Permit DOT-SP-20534 (the "Special Permit"). Renewal of that Special Permit would allow Energy Transport Solutions, LLC ("ETS") to transport liquefied natural gas ("LNG") in rail tank cars from Wyalusing, Pennsylvania to Gibbstown, New Jersey, potentially along rail routes through heavily populated communities. For the reasons set forth in the New Jersey Attorney General's letter, the States oppose renewal of the Special Permit.

Approximately three months ago, the States and others wrote to PHMSA in support of the agency's proposal to suspend its 2020 rule authorizing the bulk transport of LNG nationwide by rail in new specification DOT–113C120W9 tank cars.¹ In that submission, the States highlighted three critical shortcomings of PHMSA's 2020 LNG by Rail final rule: (1) it was based on a flawed and incomplete safety assessment; (2) the agency's final environmental assessment did not adequately consider upstream and downstream effects on greenhouse gas emissions; and (3) PHMSA did not consider the impacts of the rule on environmental justice communities. The States emphasized that PHMSA should

¹ Hazardous Materials: Suspension of HMR Amendments Authorizing Transportation of Liquefied Natural Gas by Rail, 86 Fed. Reg. 61,731 (Nov. 8, 2021) (Notice of Proposed Rulemaking); See Letter to William S. Schoonover dated December 23, 2021, https://www.regulations.gov/comment/PHMSA-2021-0058-7044

seriously consider and address these concerns in conducting any further rulemaking with respect to LNG transport by rail.

As discussed in the March 11, 2022 letter from the New Jersey Attorney General's office, these same concerns bear heavily on PHMSA's evaluation of ETS's attempt to renew the Special Permit, which was originally issued in December 2019 and expired at the end of November 2021. Specifically, rail transport of LNG pursuant to the Special Permit would implicate significant unaddressed safety concerns; would have as-yet-unexamined upstream and downstream effects on greenhouse gas emissions; and would affect environmental justice communities in a manner that PHMSA has not fully considered.

Accordingly, PHMSA should refuse to renew the Special Permit. To grant renewal of the Special Permit now would undercut PHMSA's ongoing reassessment—in coordination with the Federal Railroad Administration, and with the benefit of forthcoming recommendations from the Transportation Research Board's independent review—of its overall approach to LNG by rail, including, as the States have emphasized, with respect to public safety risks, environmental and climate effects, and environmental justice considerations.

Finally, since the New Jersey Attorney General's Office submitted its March 11 letter to PHMSA, the developer of the proposed natural gas liquefaction facility in Wyalusing, Pennsylvania—the construction of which underpinned ETS' original application to PHMSA for a Special Permit—has agreed to stop that project and allow its current air pollution permit to expire on July 22, 2022.² This strongly reinforces New Jersey's point that ETS has no current operational need for the Special Permit.

Respectfully submitted,

FOR THE STATE OF NEW YORK LETITIA JAMES Attorney General

By: /s/ Max Shterngel

Max Shterngel Assistant Attorney General Environmental Protection Bureau Office of the Attorney General 28 Liberty Street, 19th Floor FOR THE STATE OF MARYLAND BRIAN E. FROSH Attorney General

By: /s/ Steven J. Goldstein

Steven J. Goldstein Joshua Segal Special Assistant Attorneys General Office of the Attorney General 200 Saint Paul Place, 20th Floor Baltimore, Maryland 21202

² Michael Rubinkam, Associated Press, *East Coast Natural Gas Plant on Hold After Legal Challenge*, Mar. 21, 2022, <u>https://www.usnews.com/news/us/articles/2022-03-21/east-coast-natural-gas-plant-on-hold-after-legal-challenge</u> (last accessed Mar. 31, 2022); <u>https://cleanair.org/wyalusing-lng-2/</u> (same).

New York, NY 10005 Tel. (212) 416-6692 max.shterngel@ag.ny.gov Tel. (410) 576-6414 sgoldstein@oag.state.md.us jsegal@oag.state.md.us

FOR THE STATE OF DELAWARE KATHLEEN JENNINGS Attorney General

By: <u>/s/ Christian Douglas Wright</u> Christian Douglas Wright

Director of Impact Litigation Jameson A.L. Tweedie Ralph K. Durstein III Deputy Attorneys General Delaware Department of Justice 820 N. French Street Wilmington, DE 19801 Tel: (302) 683-8899 christian.wright@delaware.gov jameson.tweedie@delaware.gov ralph.durstein@delaware.gov

FOR THE STATE OF ILLINOIS KWAME RAOUL Attorney General

By: /s/ Jason E. James

Jason E. James Assistant Attorney General Matthew Dunn Chief, Environmental Enforcement/ Asbestos Litigation Division 69 W. Washington St., Suite 1800 Chicago, IL 60602 Tel: (312) 814-0660 jason.james@ilag.gov

FOR THE COMMONWEALTH OF MASSACHUSETTS MAURA HEALEY Attorney General

By: /s/ Christophe Courchesne

Christophe Courchesne Assistant Attorney General and Deputy Chief Energy and Environment Bureau Office of the Attorney General 1 Ashburton Place, 18th Floor Boston, MA 02108 Tel. (617) 963-2423 christophe.courchesne@mass.gov

FOR THE PEOPLE OF THE STATE OF MICHIGAN DANA NESSEL Attorney General

By: <u>/s/ Elizabeth Morrisseau</u>

Elizabeth Morrisseau Environment, Natural Resources, and Agriculture Division 6th Floor, G. Mennen Williams Building 525 W. Ottawa Street P.O. Box 30755 Lansing, MI 48909 Tel: (517) 335-7664 MorrisseauE@michigan.gov

FOR THE STATE OF MINNESOTA KEITH ELLISON Attorney General

By: /s/ Peter N. Surdo

Peter N. Surdo Special Assistant Attorney General Office of the Minnesota Attorney General 445 Minnesota St., Suite 1400 St. Paul, MN 55101 Tel. (651) 757-1061 peter.surdo@ag.state.mn.us

FOR THE STATE OF OREGON ELLEN F. ROSENBLUM Attorney General

By: /s/ Paul Garrahan

Paul Garrahan Attorney-in-Charge Steve Novick Special Assistant Attorney General Natural Resources Section Oregon Department of Justice 1162 Court Street NE Salem, OR 97301-4096 Tel. (503) 947-4593 Paul.Garrahan@doj.state.or.us Steve.Novick@doj.state.or.us

FOR THE STATE OF RHODE ISLAND PETER F. NERONHA Attorney General

By: /s/ Nicholas M. Vaz

Nicholas M. Vaz Special Assistant Attorney General Office of the Attorney General Environmental and Energy Unit 150 South Main Street Providence, Rhode Island 02903 Tel. (401) 274-4400 ext. 2297 nvaz@riag.ri.gov

FOR THE STATE OF VERMONT THOMAS J. DONOVAN JR. Attorney General

By: <u>/s/Nicholas F. Persampieri</u>

Nicholas F. Persampieri Assistant Attorney General Office of the Attorney General 109 State Street Montpelier, Vt 05069 Tel: (802) 828-3171 nick.persampieri@vermont.gov

FOR THE STATE OF WASHINGTON ROBERT W. FERGUSON Attorney General

By: <u>/s/ Julian H. Beattie</u>

Julian H. Beattie Assistant Attorney General Office of the Attorney General P.O. Box 40117 Olympia, WA 98504-0117 Tel: 360-586-6749 julian.beattie@atg.wa.gov